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WEST VIRGINIA LEGISLATURE

FIRST REGULAR SESSION, 1999

ENROLLED

FOR House Bill No. 2281

(By Delegates H. White, Douglas, Collins, Varner, Stalnaker and Willison)

Passed March 4, 1999

In Effect Ninety Days from Passage

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ENROLLED

COMMITTEE SUBSTITUTE

FOR

H. B. 2281

(BY DELEGATES H. WHITE, DOUGLAS, COLLINS, VARNER, STALNAKER AND WILLISON)

[Passed March 4, 1999; in effect ninety days from passage.]

AN ACT to amend and reenact section two, article three, chapter thirty-one-a of the code of West Virginia, one thousand nine hundred thirty-one, as amended; to amend and reenact section twelve, article eight of said chapter; to further amend said article by adding thereto a new section, designated section twelve-d; and to amend and reenact section three, article eight-e of said chapter, all relating to branch banking; authorizing the board of banking and financial institutions to receive and hear appeals from parties adversely affected by an order of the commissioner issued under section twelve-d, article eight, chapter thirty-one-a; reducing the examination and investigation fee of applicants for a branch bank and authorizing the commissioner to require examinations of financial institutions that are merged into a state-chartered bank; providing new standards for an applicant state-chartered banking institution to qualify for branch banking; providing an alternative procedure for a banking institution to establish a branch bank by de novo construction or lease; and procedures for interstate branching by West Virginia state banks.

Be it enacted by the Legislature of West Virginia:

That section two, article three, chapter thirty-one-a of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted; that section twelve, article eight of said chapter be amended and reenacted; that said article be further amended by adding thereto a new section, designated section twelve-d; and that section three, article eight-e of said chapter be amended and reenacted, all to read as follows:

ARTICLE 3. BOARD OF BANKING AND FINANCIAL INSTITUTIONS.

§31A-3-2. General powers and duties.

- 1 (a) In addition to other powers conferred by this chapter, 2 the board has the power to:
- 3 (1) Regulate its own procedure and practice;
- 4 (2) Promulgate reasonable rules to implement any provision 5 of this article in accordance with the provisions of article three, 6 chapter twenty-nine-a of this code;
- 7 (3) Advise the commissioner in all matters within his or her gurisdiction;
- 9 (4) Study the organization, programs and services of 10 financial institutions and the laws relating thereto in this state 11 and in other jurisdictions, and to report and recommend to the 12 governor and the Legislature all such changes and amendments 13 in laws, policies and procedures relating thereto as it considers 14 proper;
 - (5) Grant permission and authority to a financial institution:
- (A) To participate in a public agency hereafter created under the laws of this state or of the United States, the purpose of which is to afford advantages or safeguards to financial institutions or to depositors therein, and to comply with all lawful requirements and conditions imposed upon those participants;
- 22 (B) To engage in any financial institution activity, services, 23 procedures and practices in which financial institutions of the 24 same type subject to the jurisdiction of the federal government

25 may hereafter be authorized by federal laws, rules or regula-26 tions to engage, notwithstanding any contrary provision of this 27 code; and

(C) To pay interest on demand deposits of the United States or any agency thereof, if the payment of interest is permitted under any applicable federal law, rule or regulation.

Any permission and authority granted by the board pursuant to this subdivision shall terminate upon the adjournment of the next regular session of the Legislature, unless the Legislature enacts legislation authorizing the financial institution participation, activity, services and procedures or payment of interest with respect to which such permission and authority were granted, in which event the permission and authority shall continue in effect until the effective date of the legislation; and

- (6) Seek judicial enforcement to compel compliance with any of its orders and to seek and obtain civil penalties as set forth under this chapter.
- 42 (b) The board also has the power, by entering appropriate 43 orders, to:
 - (1) Restrict the withdrawal of deposits from any financial institution when, in the judgment of the board, extraordinary circumstances make the restrictions necessary for the protection of creditors of and depositors in the affected institution;
 - (2) Compel the holder of shares in any corporate financial institution to refrain from voting the shares on any matter when, in the judgment of the board, the order is necessary to protect the institution against reckless, incompetent or careless management, to safeguard funds of depositors in the institution or to prevent willful violation of any applicable law or of any rule and regulation or order issued thereunder. In such a case the shares of the holder may not be counted in determining the existence of a quorum or a percentage of the outstanding shares necessary to take any corporate action;
 - (3) Approve or disapprove applications to incorporate and organize state banking institutions in accordance with the provisions of sections six and seven, article four of this chapter;

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- 61 (4) Approve or disapprove applications to incorporate and 62 organize state-chartered bankers' banks in accordance with the 63 provisions of sections six and seven, article four of this chapter;
- 64 (5) Exempt a bankers' bank from any provision of this 65 chapter if the board finds that the provision is inconsistent with 66 the purpose for which a bankers' bank is incorporated and 67 organized and that the welfare of the public or any banking 68 institution or other financial institution would not be jeopar-69 dized thereby;
- 70 (6) Revoke the certificate of authority, permit, certificate or license of any state banking institution to engage in business in 72 this state if that institution fails or refuses to comply with any 73 order of the commissioner entered pursuant to the provisions of 74 paragraph (A) or (B), subdivision (15), subsection (c), section 75 four, article two of this chapter, or at the board's election to 76 direct the commissioner to apply to any court having jurisdiction for a prohibitory or mandatory injunction or other appropri-77 78 ate remedy to compel obedience to such order;
 - (7) Suspend or remove a director, officer or employee of any financial institution who is or becomes ineligible to hold that position under any provision of law or rule and regulation or order, or who willfully disregards or fails to comply with any order of the board or commissioner made and entered in accordance with the provisions of this chapter or who is dishonest or grossly incompetent in the conduct of financial institution business:
 - (8) To receive from state banking institutions applications to establish branch banks by the purchase of the business and assets and assumption of the liabilities of, or merger or consolidation with, another banking institution, or by the construction, lease or acquisition of branch bank facilities in an unbanked area; examine and investigate such applications, to hold hearings thereon, and to approve or disapprove such applications, all in accordance with section twelve, article eight of this chapter;
- 96 (9) Approve or disapprove the application of any state bank 97 to purchase the business and assets and assume the liabilities of,

98 or merge or consolidate with, another state banking institution 99 in accordance with the provisions of section seven, article seven 100 of this chapter;

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- (10) Approve or disapprove the application of any state bank to purchase the business and assets and assume the liabilities of a national banking association, or merge or consolidate with a national banking association to form a resulting state bank in accordance with the provisions of section seven, article seven of this chapter; and
- 107 (11) In addition to any authority granted pursuant to section twelve, article eight of this chapter, incident to the approval of 108 109 an application pursuant to subdivisions (7) or (8) of this 110 subsection, permit the bank the application of which is so approved to operate its banking business under its name from 111 the premises of the bank the business and assets of which have 112 113 been purchased and the liabilities of which have been assumed 114 by such applicant bank or with which the applicant bank has 115 merged or consolidated: Provided, That this permission may be granted only if the board has made the findings required by 116 117 subsection (f), section three of this article and such applicant 118 bank has no common directors or officers nor common owner-119 ship of stock exceeding ten percent of total outstanding voting 120 stock with the bank whose business and assets are being 121 purchased and liabilities assumed, or with whom the applicant 122 bank is being merged; and
 - (12) To receive an appeal from any party who is adversely affected by an order of the commissioner issued pursuant to section twelve-d, article eight of this chapter, and hold hearings in accordance with the provisions of article five, chapter twenty-nine-a of this code.
 - (c) A provision of this section may not be construed to alter, reduce or modify the rights of shareholders, or obligations of a banking institution in regard to its shareholders, as set forth in section one hundred seventeen, article one, chapter thirty-one of this code and section seven, article seven of this chapter, and other applicable provisions of this code.

- 134 (d) Any order entered by the West Virginia board of 135 banking and financial institutions pursuant to this section is a 136 matter of public record.
- ARTICLE 8. HEARINGS; ADMINISTRATIVE PROCEDURES; JUDICIAL REVIEW; UNLAWFUL ACTS; PENALTIES.
- §31A-8-12. Procedure for authorization of branch banks; temporary offices at colleges and universities; limitations and restrictions; examinations and hearings; standards of review; penalties for violation of section.
 - 1 (a) A banking institution may not engage in business in this 2 state at any place other than at its principal office in this state, 3 at a branch bank in this state, at a customer bank communica-4 tion terminal permitted by section twelve-b of this article or at 5 any loan origination office permitted by section twelve-c of this 6 article:
- 7 (1) Acceptance of a deposit or allowing a withdrawal at the banking offices of any subsidiary affiliate, as defined in section one, article eight-a of this chapter, for credit or debit to the 9 customer's account at any other subsidiary of the same bank 10 holding company is permissible and does not constitute branch 11 banking. In addition, the conduct of activity at branch offices as 12 13 an agent for any bank subsidiary of the same bank holding 14 company shall be permitted to the same extent allowed by federal law for national banks pursuant to 12 U.S.C. §1828, and 15 16 does not constitute branch banking; nor does this activity 17 constitute a violation of section forty-two, article four of this 18 chapter: Provided, That a banking institution may not utilize that agency relationship to evade state consumer protection 19 laws, including usury laws, or any other applicable laws of this 20 21 state, or to conduct any activity that is not financially-related, as that term is defined by section two, article eight-c of this 22 23 chapter;
 - (2) A banking institution located in a county where there is also a higher educational institution as defined in section two, article one, chapter eighteen-b of this code, may establish a temporary business office on the campus of any educational institution located in the county for the limited purposes of

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- 29 opening accounts and accepting deposits for a period not in
- 30 excess of four business days per semester, trimester or quarter:
- 31 *Provided*, That prior to opening any temporary office, a banking
- 32 institution must first obtain written permission from the
- 33 institution of higher education. The term "business days", for
- 34 the purpose of this subsection, means days exclusive of
- 35 Saturdays, Sundays and legal holidays as defined in section one,
- 36 article two, chapter two of this code;
- 37 (3) Any banking institution which on the first day of January, one thousand nine hundred eighty-four, was authorized 38 39 to operate an off-premises walk-in or drive-in facility, pursuant 40 to the law then in effect, may, as of the seventh day of June, one 41 thousand nine hundred eighty-four, operate such facility as a 42 branch bank and it is not necessary, for the continued operation 43 of the branch bank, to obtain additional approvals, notwith-44 standing the provisions of subsection (d) of this section and 45 subdivision (6), subsection (b), section two, article three of this 46 chapter.
- 47 (b) Except for a bank holding company, it is unlawful for any individual, partnership, society, association, firm, institu-48 tion, trust, syndicate, public or private corporation, or any other 49 50 legal entity, or combination of entities acting in concert, to 51 directly or indirectly own, control or hold with power to vote, twenty-five percent or more of the voting shares of each of two 52 or more banks, or to control in any manner the election of a 53 majority of the directors of two or more banks. 54
- (c) A banking institution may establish branch banks either by:
- 57 (1) The construction, lease or acquisition of branch bank 58 facilities within any county of this state; or
- 59 (2) The purchase of the business and assets and assumption 60 of the liabilities of, or merger or consolidation with, another 61 banking institution.
- (d) Subject to and in furtherance of the board's authority
 under the provisions of subdivision (6), subsection (b), section
 two, article three of this chapter, and subsection (g) of this

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- section, the board, by order, may approve or disapprove the application of any state banking institution to establish a branch bank.
- 68 (e) The main office or a branch of a West Virginia state 69 banking institution may not be relocated without the approval 70 by order of the commissioner.
- (f) Any banking institution which is authorized to establish branch banks pursuant to this section may provide the same banking services and exercise the same powers at each such branch bank as may be provided and exercised at its principal banking house.
 - (g) The board shall, upon receipt of any application to establish a branch bank under the provisions of this section, provide notice of the application to all banking institutions. A banking institution may, within ten days after receipt of the notice, file a petition to intervene and shall, if it files a petition, thereupon become a party to any hearing relating thereto before the board.
- 83 (h) The commissioner shall prescribe the form of the 84 application for a branch bank under the provisions of this 85 section and shall collect an examination and investigation fee 86 of five hundred dollars for each filed application for a branch bank that is to be established by the construction, lease or 87 acquisition of a branch bank facility, and five hundred dollars 88 89 for a branch bank that is to be established by the purchase of the business and assets and assumption of the liabilities of, or 90 91 merger or consolidation with another banking institution. 92 Notwithstanding the above, if the merger or consolidation is 93 between an existing banking institution and a bank newly 94 incorporated solely for the purpose of facilitating the acquisi-95 tion of the existing banking institution, the commissioner shall 96 collect an examination and investigation fee of one hundred 97 dollars. The commissioner may require an examination of a 98 financial institution or an office of a financial institution that is 99 being merged into a state-chartered bank. If an examination is 100 required, the applicant is responsible for paying the examina-101 tion costs at a rate of fifty dollars per examiner hour. The board

102 shall complete the examination and investigation within ninety days from the date on which the application and fee are 103 104 received, unless the board requests in writing additional 105 information and disclosures concerning the proposed branch bank from the applicant banking institution. If the board makes 106 that request, the ninety-day period shall be extended for an 107 108 additional period of thirty days plus the number of days between the date of the request and the date the additional 109 information and disclosures are received. 110

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- (i) Upon completion of the examination and investigation with respect to the application, the board shall, if a hearing be required pursuant to subsection (j) of this section, forthwith give notice and hold a hearing pursuant to the following provisions:
- (1) Notice of hearing must be given to the banking institution with respect to which the hearing is to be conducted in accordance with the provisions of section two, article seven, chapter twenty-nine-a of this code, and the hearing and the administrative procedures in connection therewith are governed by all of the provisions of article five, chapter twenty-nine-a of this code, and must be held at a time and place set by the board but may not be less than ten nor more than thirty days after the notice is given;
- (2) At the hearing a party may represent himself or herself or be represented by an attorney at law admitted to practice before any circuit court of this state;
- 128 (3) After the hearing and consideration of all the testimony 129 and evidence, the board shall make and enter an order approv-130 ing or disapproving the application, which order shall be 131 accompanied by findings of fact and conclusions of law as 132 specified in section three, article five, chapter twenty-nine-a of 133 this code, and a copy of the order and accompanying findings 134 and conclusions shall be served upon all parties to the hearing, 135 and their attorneys of record, if any.
- (j) A state banking institution may not establish a branchbank until the board, following an examination, investigation,

- 138 notice and hearing, enters an order approving an application for
- 139 that branch bank: Provided, That a hearing is not required with
- 140 respect to any application to establish a branch bank which is
- 141 approved by the board unless a banking institution has timely
- 142 filed a petition to intervene pursuant to subsection (g) of this
- 143 section. The order shall be accompanied by findings of fact
- 144 that:

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- 145 (1) The applicant state-chartered banking institution 146 satisfies such reasonable and appropriate requirements as to 147 sound financial condition as the commissioner or board may 148 from time to time establish:
- 149 (2) The establishment of the proposed branch bank would 150 not result in a monopoly, nor be in furtherance of any combina-151 tion or conspiracy to monopolize the business of banking in any 152 section of this state;
- 153 (3) The establishment of the proposed branch bank would 154 not have the effect in any section of the state of substantially 155 lessening competition, nor tend to create a monopoly or in any 156 other manner be in restraint of trade, unless the anticompetitive 157 effects of the establishment of that proposed branch bank are 158 clearly outweighed in the public interest by the probable effect of the establishment of the proposed branch bank in meeting the 159 convenience and needs of the community to be served by that 160 161 proposed branch bank;
 - (4) The applicant state-chartered banking institution meets a satisfactory standard of compliance with federal and state community reinvestment act requirements as evidenced by its most recent state or federal examination;
 - (5) The applicant state-chartered banking institution meets a satisfactory standard of compliance with federal and state consumer compliance law and regulations as evidenced by its most recent state or federal regulatory examination; and
- 170 (6) The applicant state-chartered banking institution meets 171 acceptable standards for investment in premises and fixed 172 assets as permitted by section thirteen, article four of this 173 chapter.

- 174 (k) Any party who is adversely affected by the order of the board is entitled to judicial review thereof in the manner 175 provided in section four, article five, chapter twenty-nine-a of 176 this code. Any such party adversely affected by a final judg-177 ment of a circuit court following judicial review as provided in 178 the foregoing sentence may seek review thereof by appeal to the 179 supreme court of appeals in the manner provided in article six, 180 181 chapter twenty-nine-a of this code.
- 182 (1) Pursuant to the resolution of its board of directors and 183 with the prior written approval of the commissioner, a state 184 banking institution may discontinue the operation of a branch 185 bank upon at least thirty days prior public notice given in such 186 form and manner as the commissioner prescribes.
- 187 (m) Any violation of any provision of this section is a 188 misdemeanor offense punishable by applicable penalties as 189 provided in section fifteen of this article.

§31A-8-12d. Expedited procedure for authorization of de novo branch banks.

- 1 (a) As an alternative to using the procedures established in subdivisions (g) through (j) of section twelve of this article, a
- banking institution desiring to establish a branch bank by de
- 4 novo construction or lease may file a notice, containing
- 5 information as prescribed by the commissioner, of its intent
- 6 which must be received by the commissioner at least thirty-five
- 7 days prior to the date on which the proposed branch will be 8 established accompanied by a fee of two hundred fifty dollars.
- 9 The commissioner must provide written notice of his or her
- 10 acceptance or rejection of the branch notice prior to the
- 11 expiration of the thirty-five day period. However, if the
- 12 commissioner requests additional information from the branch-
- 13 ing institution, the period for the commissioner's consideration
- 14 of the notice shall be extended an additional fifteen days from
- 15 the time the information requested is received by the commis-
- 16 sioner.
- 17 (b) A state banking institution may not establish a branch 18 bank under this section until the commissioner provides written

- 19 approval of the notice for that branch bank. The commissioner's
- 20 approval or rejection of the notice must be accompanied by
- 21 findings of fact on whether the applicant bank:
- 22 (1) Satisfies such reasonable and appropriate requirements 23 as to sound financial condition as the commissioner or board,
- 24 from time to time, may establish;

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this article.

- 25 (2) Meets a satisfactory standard of compliance with federal 26 and state community reinvestment act requirements as evi-27 denced by its most recent state or federal examination;
- 28 (3) Meets a satisfactory standard of compliance with federal 29 and state consumer compliance law and regulations as evi-30 denced by its most recent state or federal regulatory examina-31 tion; and
- 32 (4) Meets the acceptable standards for investment in 33 premises and fixed assets as permitted by section thirteen, 34 article four of this chapter.
- 35 (c) Any party who is adversely affected by an action of the commissioner taken pursuant to the criteria established by 36 37 subsection (b) of this section may appeal within ten business 38 days of the commissioner's decision to the board of banking 39 and financial institutions which must, after holding a hearing pursuant to the provisions of subdivision (12), subsection (b), 40 41 section two, article three of this chapter, affirm, reverse or modify the order of the commissioner. Any party who is 42 43 adversely affected by an order of the board of banking and 44 financial institutions issued pursuant to the provisions of this 45 subsection is entitled to judicial review in the same manner as provided by the provisions of subsection (k), section twelve of

ARTICLE 8E. INTERSTATE BRANCHING BY DE NOVO ENTRY AND ACQUISITION OF BRANCHES.

§31A-8E-3. Interstate branching by West Virginia state banks through de novo establishment or acquisition of branches in other states.

- 1 (a) Beginning on the thirty-first day of May, one thousand
- 2 nine hundred ninety-seven, and pursuant to the procedures and

- 3 standards established in either section twelve or section twelve-
- 4 d, article eight of this chapter, any West Virginia state bank
- 5 may establish and maintain a de novo branch or acquire a
- 6 branch in a state other than West Virginia, if the new branch is
- 7 in conformity with, and would be permitted under the laws of
- 8 the state where the branch is to be located.
- 9 (b) A West Virginia state bank desiring to establish and 10 maintain a branch in another state under this section shall file
- 11 a notice on a form prescribed by the commissioner and pay the
- 12 branch notice fee set forth in subsection (a), section twelve-d,
- 13 article eight of this chapter.

Enr. Com. Sub. for H. B. 2281] 14

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled. Chairman Senate Committee Chairman House Committee Originating in the House. Takes effect ninety days from passage. Clerk of the Senate Clerk of the House of Delegates res**ide**nt of the Senate Speaker of the House of Delegates this the The within 1999. day of _

Governor

PRESENTED TO THE

GOVERNOR

Date 3/12/9

Time 9.26 am